

Message Text

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ACTION SNM-05

INFO OCT-01 IO-14 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00
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TO SECSTATE WASHDC IMMEDIATE 6574

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E.O. 11652: N/A
TAGS: SNAR, UN
SUBJECT: US STATEMENT ON THE REPORT OF THE UNFDAC BEFORE
COMMISSION ON NARCOTIC DRUGS

REF: GIBSON/CAVANAUGH TELCON FEB 28

FOR S/NM GIBSON " " "
FOLLOWING IS FINAL TEXT OF MS. FALCO STATEMENT DELIVERED
TUESDAY, FEBRUARY 21. BEGIN TEXT: QUOTE:

MR. CHAIRMAN, LET ME SAY AT THE OUTSET HOW PLEASED
WE ARE WITH YOUR APPOINTMENT AS EXECUTIVE DIRECTOR OF
THE UNITED NATIONS FUND FOR DRUG ABUSE CONTROL. WE WISH
YOU WELL IN THE CONDUCT OF YOUR NEW RESPONSIBILITIES,
AND WE LOOK FORWARD TO WORKING CLOSELY WITH YOU AND YOUR
COLLEAGUES IN THE INTERNATIONAL DRUG CONTROL ORGANI-
ZATIONS.

WE COMMEND THE UN FUND BOTH FOR ITS 1977 REPORT AND FOR
THE INDIVIDUAL PROGRESS REPORTS ON FUND FINANCED
OPERATIONS. THESE TWO DOCUMENTS REFLECT THE SUGGESTIONS
MADE IN THE COMMISSION LAST YEAR, AND PROVIDE THE MOST
COMPREHENSIVE AND USEFUL ANALYSIS OF THE FUND'S
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ACTIVITIES WE HAVE RECEIVED TO DATE. THE FORMER
EXECUTIVE DIRECTOR OF THE FUND, MR. DE BEUS, IS TO BE
CONGRATULATED FOR THE QUALITY OF THESE REPORTS, WHICH ARE
SO IMPORTANT TO THE FUTURE OF THE FUND'S EFFORTS.

WE REGARD THE MOST SIGNIFICANT DEVELOPMENT OF THE PAST
YEAR TO BE THE BROADENING OF THE FUND'S FINANCIAL BASE

THROUGH MAJOR CONTRIBUTIONS FROM SEVERAL COUNTRIES, PARTICULARLY THE SUBSTANTIAL COMMITMENT BY NORWAY. WE ALSO WELCOME THE CONTRIBUTION OF THE JAPAN SHIPBUILDING INDUSTRY FOUNDATION, THE FIRST MAJOR NON-GOVERNMENTAL DONOR. WE HOPE THE PRECEDENTS ESTABLISHED BY THESE CONTRIBUTIONS WILL BE WIDELY FOLLOWED.

WE NOTE THAT THERE IS INCREASING RECOGNITION THAT CONTRIBUTIONS FROM GOVERNMENTAL DEVELOPMENT AID FUNDS ARE APPROPRIATE FOR UNFDAC PROJECTS, WHICH FURTHER THE SOCIO-ECONOMIC DEVELOPMENT OF PRIMARY NARCOTICS PRODUCING AREAS WHILE AT THE SAME TIME, ELIMINATING ILLICIT NARCOTIC CROPS. THE UNITED STATES STRONGLY ENDORSES THIS PRINCIPLE, WHICH WAS SO ABLY ADVOCATED BEFORE THIS COMMISSION LAST WEEK BY THE DISTINGUISHED OBSERVER FROM NORWAY, MR. JON AASE, AND WE URGE OTHER GOVERNMENTS TO GIVE IT THE MOST FAVORABLE CONSIDERATION.

THE INCREASING AVAILABILITY OF CONTRIBUTIONS FROM DEVELOPMENT AID TO UNFDAC REQUIRES CAREFUL, ADVANCE PLANNING OF PROJECTS FOR SUBMISSION TO POTENTIAL DONORS. ACCORDINGLY, THE FUND SHOULD GIVE HIGH PRIORITY TO PROVIDING ADEQUATE STAFF WITH SPECIFIC EXPERTISE IN PROGRAM PLANNING AND DEVELOPMENT. AS THE COMMISSION IS AWARE, WE HAVE PROVIDED THE SERVICES OF SUCH AN EXPERT TO ASSIST THE FUND IN MEETING THIS NEED. HOWEVER, ADDITIONAL STAFF RESOURCES WILL BE REQUIRED TO DEVELOP

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THESE MULTI-SECTORAL PROJECTS.

RECENT MAJOR CONTRIBUTIONS TO THE FUND HAVE SUPPORTED INCOME SUBSTITUTION PROGRAMS TO REDUCE THE SUPPLY OF ILLICIT DRUGS AS WELL AS PREVENTION AND TREATMENT EFFORTS TO REDUCE DEMAND. WE NOTE THAT THE UN GENERAL ASSEMBLY RECENTLY ADOPTED A RESOLUTION CALLING FOR NEW APPROACHES IN DRUG ABUSE TREATMENT AND REHABILITATION. ACTIVITIES OF THIS KIND MUST, OF COURSE, BE ACCOMPANIED BY STRONG CONTROL MEASURES. WE ARE PLEASED, THEREFORE, THAT THE 1978 FUND PROGRAM ALLOCATES APPROXIMATELY 25 PERCENT OF THE TOTAL BUDGET TO LAW ENFORCEMENT AND OTHER CONTROL EFFORTS.

THE UNITED STATES DELEGATION HOPES THAT THE FUND WILL CONTINUE TO EMPHASIZE PROMPT DELIVERY OF GOODS AND SERVICES FOR ITS PROJECTS. THE FUND WAS DESIGNED TO BE AN EFFICIENT, FLEXIBLE PART OF THE UN DRUG CONTROL SYSTEM, FREE OF THE BUREAUCRATIC CONSTRAINTS WHICH OFTEN PREVENT LARGER ORGANIZATIONS FROM RESPONDING SWIFTLY TO CONSTANTLY CHANGING DEVELOPMENTS. WE ENCOURAGE THE FUND TO MAINTAIN THIS IMPORTANT FLEXIBILITY IN THE NEWER, LARTER

MULTI-SECTORAL PROJECTS WHICH IT IS NOW UNDERTAKING.

WHILE RETAINING ITS ABILITY TO RESPOND PROMPTLY, WE HOPE THAT THE FUND'S PROCEDURES CAN BE MADE SYSTEMATIC TO THE GREATEST POSSIBLE EXTENT. WE SUGGEST, FOR EXAMPLE, THAT PROJECT DATA SHEETS FOR ACTIVITIES TO BE CARRIED OUT IN A GIVEN YEAR BE ROUTINELY APPROVED BY DECEMBER 31 OF THE PRECEDING YEAR. WE REALIZE THAT UNFORESEEN CIRCUMSTANCES MAY REQUIRE APPROVAL AFTER THIS TARGET DATE; HOWEVER, SUCH A PROCEDURE WOULD NORMALLY PROVIDE ADEQUATE TIME FOR PROJECTS TO BE IMPLEMENTED ON SCHEDULE.

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THE UNITED STATES IS PLEASED THAT UNDER THE NEW FORMAT OF FUND REPORTS BEFORE THIS COMMISSION, INDIVIDUAL PROGRESS REPORTS ON FUND PROJECTS INCLUDE BRIEF PROGRAM DESCRIPTIONS, ESTIMATED COMPLETION DATES, DETAILED FINANCIAL ANALYSES, AND ESTIMATES OF COUNTERPART CONTRIBUTIONS BY RECIPIENT GOVERNMENTS, WHERE APPROPRIATE. WE ALSO WELCOME THE MORE DETAILED TABLE IN ANNEX I OF THE REPORT OF THE FUND SHOWING "ACTUAL AND ESTIMATED EXPENDITURE BY SECTOR," AS WELL AS THE INTRODUCTION OF A NEW TABLE IN ANNEX II, SHOWING "ACTUAL AND ESTIMATED EXPENDITURES BY OBJECT HEADING." THE IMPROVEMENTS IN FINANCIAL REPORTING REPRESENTED BY THE NEW FORMAT WILL ASSIST INTERESTED GOVERNMENTS IN UNDERSTANDING MORE FULLY THE FUND'S OPERATIONS AND PRIORITIES.

REFERRING TO PARAGRAPH 54 OF THE FUND'S REPORT, WE WOULD LIKE TO COMMEND THE FUND'S PARTICIPATION IN THE INTERNATIONAL YEAR FOR THE CHILD. WE ENCOURAGE ALL

COUNTRIES AND SPECIALIZED AGENCIES ATTENDING THIS COMMISSION TO MAKE USE OF THIS INTERNATIONAL YEAR FOR THE CHILD TO PROMOTE FOR ALL CHILDREN A FUTURE FREE FROM THE DANGERS OF DRUG ABUSE.

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IN ITS BRIEF HISTORY, THE FUND HAS ACHIEVED SUBSTANTIAL RESULTS IN MANY PARTS OF THE WORLD. WE BELIEVE THAT NEW CHALLENGES NOW FACE THE FUND, PARTICULARLY WITH REGARD TO HELPING CONCERNED GOVERNMENTS APPLY IN NARCOTICS PRODUCING AREAS THE KNOWLEDGE ACQUIRED IN FUND SUPPORTED INCOME SUBSTITUTION PROJECTS; EVALUATING THE EFFECTIVENESS OF FUND ACTIVITIES; AND DESIGNING NEW, MORE EFFECTIVE STRATEGIES FOR INTERNATIONAL NARCOTICS CONTROL EFFORTS.

WE BELIEVE THAT THE FUND, BECAUSE OF ITS UNIQUE SIZE AND STRUCTURE, CAN SERVE AS A VITAL CATALYST IN ENLISTING MULTILATERAL SUPPORT FOR EXPANDED DEVELOPMENTAL EFFORTS IN PRIMARY NARCOTICS PRODUCING AREAS. IN THIS REGARD, THE FUND SHOULD CONSIDER UNDERTAKING FEASIBILITY STUDIES AND DEMONSTRATION PROJECTS WHICH WILL MAKE USE OF KNOWLEDGE ALREADY ACQUIRED, AND WHICH WILL FACILITATE IMPLEMENTATION OF LARGER SCALE PROJECTS, SUCH AS THOSE NOW BEING CONTEMPLATED IN THAILAND AND AFGHANISTAN. ALTHOUGH WE ARE CONFIDENT THAT THESE PROJECTS WILL RECEIVE SUBSTANTIAL SUPPORT FROM CONCERNED DONORS, WE ALSO RECOGNIZE THAT SUPPLEMENTARY ASSISTANCE FROM THE GENERAL FUND MAY BE REQUIRED. WE URGE OTHER MEMBERS OF THIS COMMISSION TO JOIN US IN ENCOURAGING THE FUND TO MAKE SUCH ASSISTANCE AVAILABLE AS NECESSARY.

AS I HAVE ALREADY NOTED, CONTINUING, INDEPENDENT EVALUATION OF FUND ACTIVITIES IS SOUND MANAGEMENT PRACTICE. WE ARE PLEASED TO LEARN THIS MORNING THAT THE FUND HAS ALREADY PLANNED SUCH EVALUATIONS FOR ALL ITS PROJECTS EXECUTED OR COORDINATED BY THE DIVISION. WE WELCOME THE REPORT ON THE CENTRAL TRAINING UNIT (P.11) AS AN EXAMPLE OF CONSTRUCTIVE NECESSARY EVALUATION.

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AS THIS COMMISSION KNOWS, THE UNITED STATES HAS TRADITIONALLY BEEN THE MAJOR FINANCIAL CONTRIBUTOR TO THE FUND. THIS HAS BEEN A DEEP SOURCE OF CONCERN FOR OUR

CONGRESS WHICH APPROPRIATES THE FUNDS WHICH WE CONTRIBUTE. FORTUNATELY, THIS PAST YEAR, SUBSTANTIAL CONTRIBUTIONS FROM OTHER COUNTRIES HAVE SHIFTED THIS BALANCE, SO THAT OUR CONTRIBUTION IN 1977 REPRESENTED SLIGHTLY LESS THAN HALF OF THE TOTAL COMMITMENTS RECEIVED BY THE FUND.

AT THIS TIME, MR. CHAIRMAN, THE UNITED STATES PLEDGES AN ADDITIONAL THREE MILLION DOLLARS TO THE FUND. WE HOPE THAT CONTINUING PROGRESS BY THE FUND UNDER ITS NEW DIRECTOR, AS WELL AS INCREASED CONTRIBUTIONS BY OTHER DONORS WILL ENABLE US TO OBTAIN CONGRESSIONAL APPROVAL FOR FURTHER CONTRIBUTIONS THIS YEAR. WE STRONGLY URGE OTHER COUNTRIES TO SUPPORT THE FUND'S VITAL WORK THROUGH SUSTAINED FINANCIAL CONTRIBUTIONS.

IN CONCLUSION, MR. CHAIRMAN, WE SHOULD LIKE TO INFORM THE COMMISSION THAT THE HONORABLE BENJAMIN GILMAN OF THE UNITED STATES HOUSE OF REPRESENTATIVES HAS PREPARED A STATEMENT FOR THIS COMMISSION ON THE IMPORTANCE OF INTERNATIONAL NARCOTIC CONTROL EFFORTS. HIS STATEMENT CLEARLY REFLECTS THE PROFOUND, PERSONAL INTEREST SHARED BY MANY MEMBERS OF OUR CONGRESS IN DEVELOPING AN EFFECTIVE RESPONSE TO THE GLOBAL PROBLEMS OF DRUG ABUSE, AND ILLICIT DRUG PRODUCTION AND TRAFFIC. SINCE REPRESENTATIVE GILMAN COULD NOT PERSONALLY ADDRESS THIS COMMISSION AS HE DID LAST YEAR, MY DELEGATION WILL DISTRIBUTE TODAY COPIES OF HIS STATEMENT TO ALL PARTICIPANTS AND OBSERVER DELEGATIONS.

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THANK YOU, MR. CHAIRMAN. UNQUOTE. VANDEN HEUVEL

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